UNDERSTANDING THE STATE OF GLOBAL LGBTQI+PERSECUTION



AMESSAGE FROM OUR EXECUTIVE DIRECTOR



I think we can all agree that 2021 was a remarkable and challenging year. We continued to navigate the impact of COVID-19, and at the same time were confronted with multiple global challenges that impacted the movement for advancing the human rights of LGBTQI+ persons both at home and abroad. These challenges were also reflected in our work.

Most consequently, requests for help more than doubled from 2020, with 8,506 individuals reaching out to Rainbow Railroad reaching out for assistance. That is due in part that we've witnessed first-hand how global geopolitical crises disproportionately impact LGBTQI+ persons. In August 2021, the Taliban took over Kabul after the withdrawal of the Allied forces, and the scope of our work changed. Since then, we have received over 4500 requests for help from Afghanistan. Each request lays bare how LGBTQI+ people are being targeted, persecuted and forced to flee in impossible circumstances.

This new reality means:

1) We need to increase our capacity to respond to thousands of people waiting in our queue for assistance

2) We need more tools and pathways to help get people to safety. So we continue to call on governments for collaborative, proactive responses to crises that impact LGBTQI+ people. We witnessed in Ukraine the fastest mass migration of people in modern history - with many reaching out for help. We have to be ready to respond.

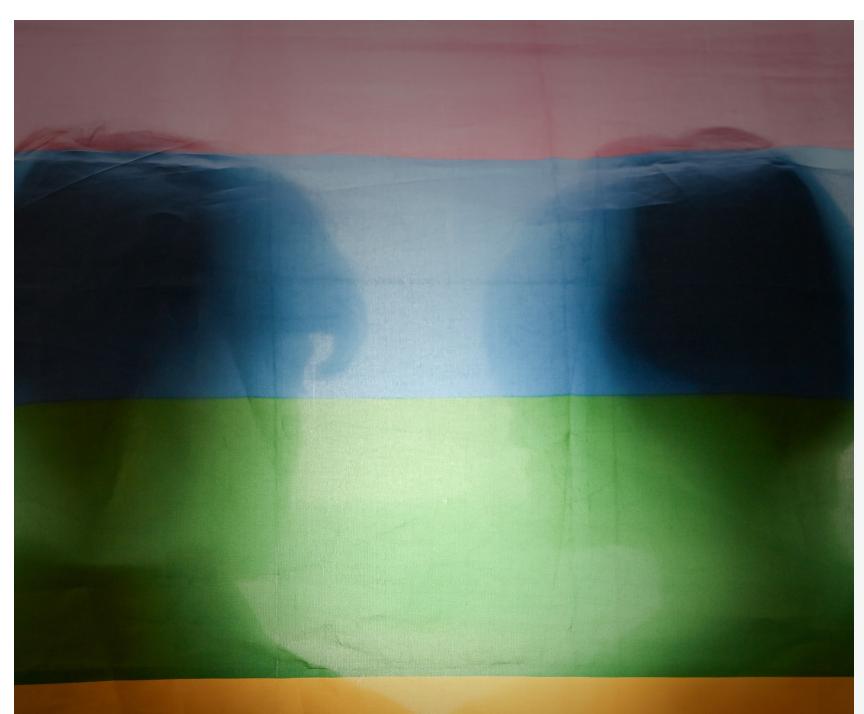
Through this, the number of individuals we are able to support continues to grow - We provided support to 1,812 people in 2021 - the highest number of people we have helped of any year to date. The global state of LGBTQI+ persecution can feel hopeless, and our work daunting but, as you read this report, please hold onto the impact we have created together.

This year's annual report is the second time we aim to provide you with a deeper understanding of the issues that affect the people who reach out to **Rainbow Railroad** for help. We hope it is a resource to understanding the state of LGBTQI+ persecution globally today.

And this work could not be possible without incredible colleagues who give everything to this work, a strong and collaborative board of directors, and especially those who continuously support this work. When times seem bleak, the enduring strength we have demonstrated as a community should give us all confidence to continue the fight for LGBTQI+ equality. It helps us keep going.

Γhank you,

Kimahli Powell, L.L.D (Hons) - Executive Director



GLOSSARY OF TERMS

CAR Caribbean

Centers for Disease Control and Prevention CDC

EE Eastern Europe

Emergency Travel Support ETS Human Rights Defender HRD Internally Displaced Person IDP

LA Latin America

LGBTQI+ Lesbian, Gay, Bisexual, Transgender, Queer, Intersex, Plus

MENA Middle East and North Africa

SCA South-Central Asia

SOGIESC Sexual Orientation, Gender Identity and Expression, and Sex Characteristics

SSA Sub-Saharan Africa

United Nations High Commissioner for Refugees
World Health Organization UNHCR

WHO

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UNDERSTANDING COLOR DESPECTIVE

IT IS IMPORTANT TO UNDERSTAND HOW WE COLLECT OUR DATA.
WE TRACK OUR REQUESTS FOR HELP IN ORDER TO PROVIDE MORE
ASSISTANCE TO MORE PEOPLE AND IMPROVE HOW WE WORK.
WE HOPE SHARING THIS INFORMATION WILL PROVIDE MORE
INSIGHT INTO THE STATE OF LGBTQI+ PERSECUTION GLOBALLY –
SEEN THROUGH THE LENS OF THOSE WHO SEEK TO FLEE.

Our data is subject to a few specific limitations:

- 1 Much of the data presented here comes from assessments of the people who reach out to us. Typically, more concerns are uncovered as we work with a person over time. Because we have limited resources, we cannot always assist each person who reaches out to us, meaning some people are likely experiencing more safety or health and wellness concerns than we capture. This means that any trends we identify in this report from our data are likely understated.
- 2: Rainbow Railroad receives requests for help from people around the world. However, requests for help aren't equally distributed across regions and genders. Our data is impacted by issues of accessibility and reflects how intersecting forces of marginalization result in our services being most accessible to cisgender gay men. To mitigate the overrepresentation of certain demographics in the data, we have broken our data down by region, gender identity, and sexual orientation.
- Rainbow Railroad's work is, by nature, limited in scope, both in terms of whom we interact with and where they are located. Additionally, factors such as what people feel they can safely disclose to us, perceptions about whom Rainbow Railroad helps, and who has the ability to access our services cannot be fully accounted for in our data.
- The analysis of the health and welfare and safety concerns provided in this report is based only on the individuals who requested help, even if other LGBTQI+ members of their families have also faced persecution and subsequently received our support. Therefore, the number of LGBTQI+ individuals we serve in the course of our work is actually higher than we have captured here.

Despite these limitations, given the lack of available data on LGBTQI+ forced displacement, we hope our analysis offers an important window into the unique experiences of this particularly vulnerable population. Our goal is that our data contributes to to addressing the broader gap in international forced displacement and LGBTQI+ rights research.

If you are interested in accessing the anonymized data that was used to produce this report, you can submit a request to info@rainbowrailroad.org.

RAINBOW RAILROAD'S WORK IN 2021

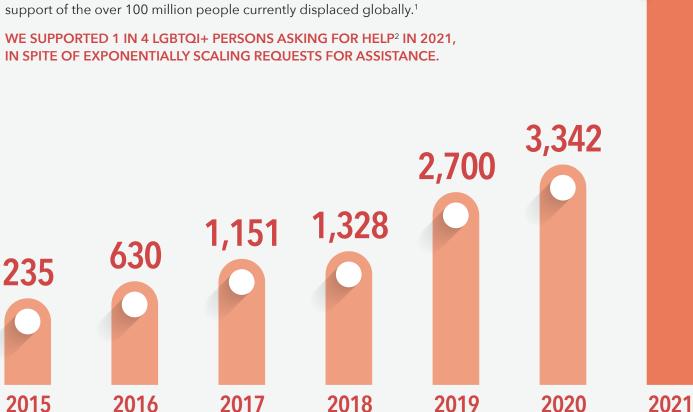
8,506 PEOPLE ASKED US FOR HELP IN 2021.

These numbers alone show how many people from around the world continue to face discrimination, persecution. The statistics also reflect how many LGBTQI+ people impacted in conflicts, crises, and disasters causing displacement. This spike means we need to think carefully about how we assess vulnerabilty, given the volume of requests.

There are 69 countries that criminalize same-sex intimacy, and 37 countries in which trans identity or expression is criminalized. In 11 of these countries, individuals can be put to death for expressing themselves freely or living authentically.

This report will analyze crucial insights we have uncovered over the course of the previous year in doing our work, and share how we continue to move forward in the fight against global LGBTQI+ persecution and in

WE SUPPORTED 1 IN 4 LGBTQI+ PERSONS ASKING FOR HELP2 IN 2021,



OVER 30 COUNTRIES SINCE 2006.

OUR WORK

Our core program is Emergency Travel Support (ETS). This program provides lifesaving advice, resources and travel support needed for persecuted LGBTQI+ individuals to access a pathway to safety in another country, including through exercising the right to claim asylum.

Since 2006, through ETS, we have supported over 1,200 people from over 30 countries in their journeys to find safety.

Our ETS program provides direct financial support to individuals from the time we contact them through to their arrival in a safer country. This financial support covers basic expenses such as accommodation, medical care, access to essential medicines, documentation requirements, legal fees, and other basic needs.

Last year, we helped individuals move to the following safer states: South Africa, Turkey, United States, Egypt, Canada, France, Italy, Germany, Brazil, Poland, Switzerland, the Netherlands, Austria, and Spain.

IN 2021, WE EVACUATED 206 PEOPLE THROUGH EMERGENCY TRAVEL SUPPORT.

While our work through Emergency Travel Support has a great impact, the reality is that as the number of requests increase, it is increasingly challenging to move all of the LGBTQI+ people who reach out to us to a safer country. This is why we also provide complementary programs for individuals facing state-sponsored violence and SOGIESC persecution. To address this, we scaled up our work to complement the ETS program as part of our 2020-2022 Strategic Plan.

PROGRAM ONE: LIFESAVING SUPPORT TO INDIVIDUALS IN IMMINENT DANGER

Support from this program includes direct financial assistance, provision of accommodation, and support through access to medical care, essential medicines and in-country relocation.

There are times when there are no routes to a safer country because of passport mobility restrictions placed on citizens from certain countries. Program one support is especially useful in these situations. We utilize this program only when there is no civil society organization that we can partner with on the ground to provide direct assistance to those at risk.

WE PROVIDED 186 INDIVIDUALS WITH SUPPORT THROUGH PROGRAM ONE IN 2021.

One individual from Sub-Saharan Africa (SSA) was attacked by members of his community and church when they found out about his sexual orientation. Through our direct support, he was able to move to a different city. Although it was within the same country, he was unknown in the new city and was able to escape the imminent persecution he was facing. When there is no way out, this program is a lifesaving resource to individuals in danger.

RAINBOW RAILROAD | 2021 Annual Report RAINBOW RAILROAD | 2021 Annual Report

8,506

¹ UNHCR, UNHCR: Ukraine, other conflicts push forcibly displaced total over 100 million for first time (2022),

Based on the verified LGBTQI+ status of 7.100 individuals.

PROGRAM TWO: DIRECT SUPPORT TO PARTNER ORGANIZATIONS

This program allows us to collaborate with local human rights defenders (HRDs), activist networks, and organizations that are positioned to provide us with on-the-ground insights, verification, identification information and logistical support. Supporting these individuals and organizations builds the capacity of our partners, which contributes to the strength of the global LGBTQI+ rights movement. In 2021, we worked with over a dozen organizations from around the world.

THANKS TO OUR INVESTMENT IN GLOBAL PARTNERSHIPS AND OUR WORK WITH THESE PARTNERS, 1,096 LGBTQI+ INDIVIDUALS RECEIVED ASSISTANCE THROUGH PROGRAM 2 IN 2021.

Rainbow Railroad provided funding to a local advocacy organization based in Kenya to support the safe transit and integration of LGBTQI+ asylum seekers in the Kakuma refugee camp:

- Supporting the safe transit of asylum seekers from the entry border point to the transition house and to their final destination;
- Providing police sensitization at the first major border entry point for asylum seekers from Uganda and other West African countries, which opened up a clear path of entry for those seeking asylum;
- Developing a relationship with key stakeholders for asylum seekers - ensuring 85% of the refugees who transitioned through the a safehouse were successfully integrated into the camp.

PROGRAM THREE: EMERGENCY RESPONSIVENESS TO CRACKDOWNS ON LGBTQI+ PEOPLE

This program monitors for and responds to sudden state-sponsored persecution against LGBTQI+ individuals. Crisis situations may emerge in the midst of political instability, mass detentions and arrests of LGBTQI+ persons.

We monitor crisis-prone environments and create pathways to safety when they occur. Presently, we are monitoring anti-LGBTQI+ persecution in many countries – from the targeting of transgender persons in Ukraine to the crackdown on LGBTQI+ human rights defenders in Chad. In 2021, we tracked and responded to crises in Ghana, Kenya, Uganda, Chad and Afghanistan.

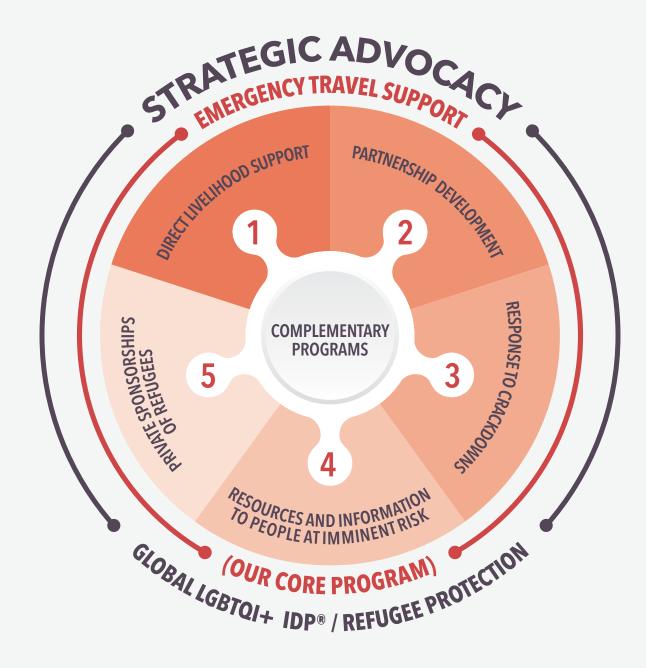
WE PROVIDED 314 LGBTQI+ INDIVIDUALS WITH SUPPORT THROUGH CRISIS SITUATIONS AND CRACKDOWNS IN 2021.

PROGRAM FOUR: RESOURCES AND INFORMATION TO PEOPLE AT IMMINENT RISK

This program provides essential resources, mental health support, and advice to LGBTQI+ people facing violence and persecution. Through this program, we are also able to refer individuals to other organizations best positioned to support their needs.

For the individuals we serve, connecting with Rainbow Railroad means more than a lifeline:

"Thank you so much for being there always for me, honestly I really appreciate that. And I know at least now I have a family, I have someone I can trust and feel safe with. Thank you and I thank all members of our family. I know one day we shall meet and I will sleep that day without fear. I always want to stay strong but there is a point where I reach and feel like I can no longer even exist where I see no way out. With your support, I know I can manage." – LGBTQI+ individual who received Program 4 Support.



Rainbow Railroad, in partner individual to relocate out of individual, who identifies as

PROGRAM FIVE: PRIVATE SPONSORSHIP OF REFUGEES

Private sponsorship programs include direct work with governments and communities in-country to provide circles of support for newcomers.

This includes continuing our sponsorship program through the Rainbow Refugee Assistance Partnership in Canada and pursuing other complementary pathways around the world. We are also actively involved in supporting other countries, including the United States, to build private sponsorship opportunities for LGBTQI+ refugees.

In these programs, we prioritize refugees with limited access to resettlement options such as trans individuals, and lesbian and bisexual women.

WE SUBMITTED 10 PRIVATE SPONSORSHIP APPLICATIONS WITH COMMUNITY SETTLEMENT PARTNERS IN CANADA IN 2021.

Rainbow Railroad, in partnership with a community sponsorship team of dedicated individuals, supported an individual to relocate out of Kenya (originally from Afghanistan) through our Private Sponsorship Program. This individual, who identifies as a lesbian woman, experienced significant persecution and hardship because of her sexual orientation in both Afghanistan and in Kenya. She is now safe in Canada with her permanent resident status.

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UPDATE ON THE STATE OF GLOBAL LGBTQI+ PERSECUTION

RAINBOW RAILROAD's work sits at the direct intersection of the issues of LGBTQI+ persecution and forced displacement. This vantage point gives us unique insights into the state of LGBTQI+ rights globally.

Persecuted in both their countries of origin and in transit countries, LGBTQI+ refugees and asylum seekers face life-threatening danger in many regions around the world. In 2021 alone, we received 4,361 requests from individuals in countries that impose the death penalty on LGBTQI+ persons.³⁴ In the same period, requests for help increased from individuals from 116 different countries.

These statistics point to concerning trends in the state of LGBTQI+ rights globally that require our attention. By presenting the data in this report we hope to shed light on emerging trends and highlight the importance of a renewed global effort to protect the most vulnerable LGBTQI+ persons experiencing, or at heightened risk of, forced displacement.

Pictured here are the countries from which Rainbow Railroad received requests for assistance in 2021: **COUNTRIES WHERE INDIVIDUALS REACHED OUT TO RAINBOW RAILROAD** FOR HELP IN 2021 Countries that legally prescribe the death penalty for consensual same-sex sexual intimacy: Brunei, Iran, Mauritania, Nigeria (12 Northern states only), Saudi Arabia and Yemen. Countries that can impose the death penalty: Afghanistan, Pakistan, Qatar, Somalia (including Somaliland) and the United Arab Emirates.

IN 2021, WE RECEIVED

REQUESTS FROM NATIONALS

OF COUNTRIES WHERE LGBTQI+

PEOPLE FACE THE DEATH PENALTY.

THE CONTINUED IMPACT OF COVID-19

COVID-19 continues to disproportionately impact LGBTQI+ individuals globally. Some key LGBTQI+-specific effects of the pandemic were detailed in our report The Impact of COVID-19 on Displaced LGBTQI+ Persons.

Since the pandemic began, reactionary policies, including border restrictions and outright closures, continue to pose substantial barriers to our work. COVID-19 led to reduced community social support and family separations, increases in complex medical or mental health conditions, lower levels of linguistic, cultural, and health literacy, and inadequate access to reliable transportation and healthcare infrastructure. The confluence of these consequences has left already vulnerable refugee populations disproportionately affected by COVID-19.⁵ These challenges are compounded by pandemic mitigation efforts such as quarantines, shelter-in-place orders, travel bans, and closures of vital government, community and LGBTQI+-related services.⁶

COVID-19 MEASURES WERE USED BY STATES TO AVOID ASYLUM OBLIGATIONS.

Despite a lack of evidence proving their effectiveness,⁷ virtually all countries introduced travel restrictions to contain the virus.⁸ Some governments closed their borders entirely, while many prohibited the entry of foreign residents. By April 21st, 2020, an estimated 167 countries fully or partially closed their borders, and at least 57 made no exception for people seeking asylum.⁹ Some countries even used COVID-19 as an excuse not to receive or resettle refugees, making these populations more vulnerable to the virus itself.¹⁰

In the United States, the public health order Title 42, a sweeping set of border restrictions, was implemented at the start of the pandemic to limit asylum seekers from entering over 'health concerns.'¹¹ Title 42 led to asylum seekers facing higher risks of gang violence, persecution, and hate crimes. Some of the Centers for Disease Control's (CDC) own doctors argued that the decision to stop the asylum process was not based on public wellness or safety.¹²

Many of these restrictions persist and, in countries around the world, refugee processing backlogs have resulted delays for LGBTQI+ refugees who do not have the luxury to wait.

COVID-19 BORDER CLOSURES CREATED INSURMOUNTABLE BARRIERS FOR LGBTQI+ REFUGEES SEEKING INTERNATIONAL PROTECTION.

COVID-19 lockdown orders resulted in documented abuses, including arbitrary arrests and detentions, as well as general mistreatment, persecution and violence toward LGBTQI+ persons in the public sphere. ¹³ Still, countries like Canada stopped allowing asylum seekers arriving through unauthorized points of entry, and along with UNHCR, suspended the resettlement process for overseas refugees. ¹⁴ ¹⁵

The resettlement of privately sponsored refugees (PSR) also slowed significantly in Canada. Previously, privately sponsored refugees faced wait times of up to four months to arrive in Canada following their application approval, and the suspension of resettlement programs has resulted in extreme delays. These individuals risk facing violence and persecution every day they await transit, despite being approved to resettle to Canada.¹⁶

Xenophobic politicians and their supporters often blame refugees for the spread of infections to host communities. There have also been reports of false accusations that LGBTQI+ people are vectors of the virus, resulting in state-sponsored violence and persecution in the form of anti-LGBTQI+ crackdowns.¹⁷ Religious and political leaders from at least 12 different countries blamed the pandemic on the existence of LGBTQI+ persons and their allies.¹⁸ In some countries, police used COVID-19 directives to target LGBTQI+ organizations.¹⁹

- Clarke et al., Potential Impact of COVID-19 on Recently Resettled Refugee Populations in the United States and Canada: Perspectives of Refugee Healthcare Providers, Journal of Immigrant and Minority Health (2020), https://doi.org/10.1007/s10903-020-01104-4
- Edmonds and Flahault, Refugees in Canada during the First Wave of the COVID-19 Pandemic, International Journal of Environmental Research and Public Health, (2021), https://doi.org/10.3390/ijerph18030947
- In a few scarce cases, governments have enacted policy measures to mitigate the impact of the COVID-19 pandemic on refugee and migrant populations. Some examples include: Thailand offering free COVID-19 testing and treatment to refugees, the UK providing accommodation to thousands of rejected asylum seekers, and Portugal granting refugees temporary citizenship rights in order to gain access to healthcare services.
- Crawley, The Politics of Refugee Protection in a (Post)COVID-19 World, Human Rights and Displaced People in Exceptional Times (2021), https://doi.org/10.3390/socsci10030081
- Saifee et al., Refugee Health During COVID-19 and Future Pandemics, Current Tropical Medicine Reports (2021), https://doi.org/10.1007/s40475-021-00245-2
- ¹ CDC, Order Regarding the Right to Introduce Certain Persons from Countries Where a Quarantinable Communicable Disease Exists, CDC (2022), https://www.cdc.gov/coronavi-rus/2019-ncov/cdcresponse/Final-CDC-Order-Prohibiting-Introduction-of-Persons.pdf
- Dearen and Burke, Pence ordered borders closed after CDC experts refused, Associated Press (2020), https://apnews.com/article/virus-outbreak-pandemics-public-health-new-york-health-4ef0c6c5263815a26f8aa17f6ea490ae

- ¹³ OHCHR, Report on the impact of the COVID-19 pandemic on the human rights of LGBT persons, OHCHR (2020), https://www.ohchr.org/EN/Issues/SexualOrientationGender/Pages/COVID19Report.aspx/
- ¹⁴ Edmonds and Flahault, Refugees in Canada during the First Wave of the COVID-19 Pandemic, International Journal of Environmental Research and Public Health (2021), https://doi.org/10.3390%2Fijerph18030947
- Read more here: https://www.unhcr.ca/news/joint-statement-unhcr-iom-vitorino-an-nounce-resumption-resettlement-travel-refugees/
- Edmonds and Flahault, Refugees in Canada during the First Wave of the COVID-19 Pandemic, International Journal of Environmental Research and Public Health (2021), https://doi.org/10.3390/82Fijerph18030947
- ¹⁷ UNAIDS, UNAIDS and MPact are extremely concerned about reports that LGBTI people are being blamed and abused during the COVID-19 outbreak, UNAIDS (2020), https://www.unaids.org/en/resources/presscentre/pressreleaseandstatementarchive/2020/april/20200427 [abti-covid
- OHCHR, The Impact of the COVID-19 Pandemic on the Human Rights of LGBT Persons, UN General Assembly (2020), https://www.ohchr.org/sites/default/files/Documents/Issues/SexualOrientation/ImpactCOVID19LGBT persons.pdf
- Jiménez, UN News, COVID-19: Rights experts highlight LGBTI discrimination, antisemitism (2020). https://news.un.org/ep/story/2020/04/1062042





We categorize our requests for help into the following regions: South-Central Asia (SCA)²⁰, Middle East and North Africa (MENA), Sub-Saharan Africa (SSA), Caribbean (CAR), Latin America (LA), Eastern Europe (EE), and Other.21

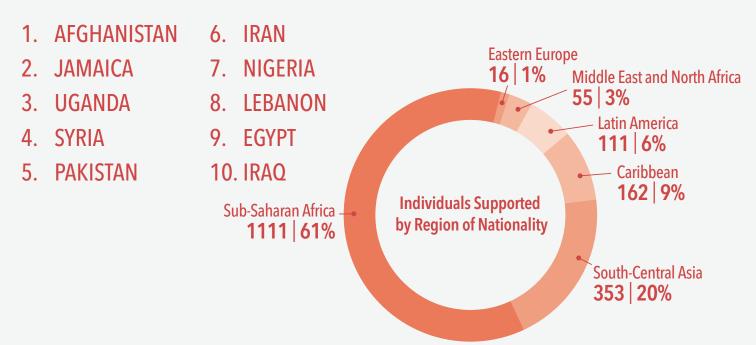
Our top request locations in 2021 were in South-Central Asia, the Middle East and North Africa, Sub-Saharan Africa, and the Caribbean. In 2021, nearly half of all requests came from SCA. Notably, requests from SCA increased from 564 requests for help in 2020 to 4,187 in 2021, which was more than the total requests we received for all of 2020 globally. We attribute much of this spike to the crisis in Afghanistan, when the Taliban seized control of the country in August 2021.

Approximately 1 in 5 persons requesting help came from the MENA region, and 1 in 5 came from SSA as well. Notably, although total requests from the Caribbean actually increased in 2021, proportionally they decreased from 11% (2020) to 6% of all requests received.

We code requests emerging from countries in Western Europe and North America as "Other," but a significant increase in requests from states in these regions has made clear that moving forward, more specificity in coding may be necessary.

In terms of country breakdown, while we received requests for help from all over the globe, at the beginning of 2021, the majority of our requests were still concentrated in Jamaica. Jamaica has always produced a high number of requests as a result of extreme homophobia and individuals being water locked from fleeing. Rainbow Railroad's reputation is also firmly established in the region given our history of work with Jamaican nationals. As the crisis in Afghanistan unfolded and quickly dominated our requests for help, Afghanistan led our requests for help by nationality in 2021.

TOP 10 COUNTRIES REQUESTING HELP



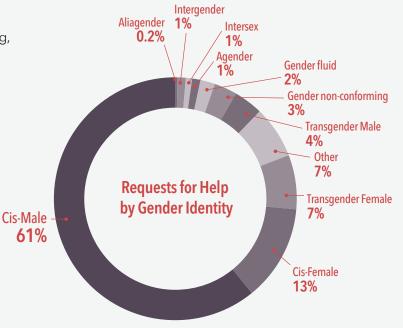
RAINBOW RAILROAD SUPPORTS INDIVIDUALS ACROSS THE GENDER SPECTRUM

We disaggregate (or break down) our data and capture the following gender identities: Cis-Male, Cis-Female, Transgender Female, Transgender Male, Gender non-conforming, Gender fluid, Agender, Intersex, Intergender, and Aliagender.

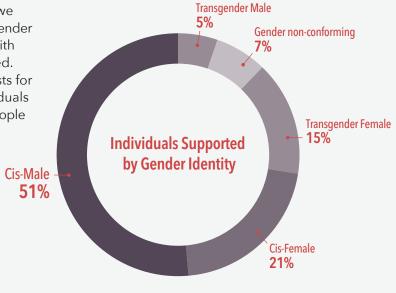
In 2021, the top three gender identities requesting help were cisgender men, cisgender women, and transgender women. Over 60% of all requests came from cisgender men, down from 70% in 2020. Cisgender and transgender women formed the second and third most requests at 13% and 7% respectively.

Requests from transgender men, gender non-conforming, gender fluid, agender, intersex, intergender, and aliagender individuals all increased as well. Requests from trans women and trans men remained relatively stable, while requests from non-binary individuals increased significantly this year. The proportion of requests coming from persons within each of the following identities all more than doubled from 2020 to 2021: gender non-conforming, gender fluid, agender, intersex, intergender, and aliagender.

We continue to see sociocultural and geopolitical barriers impact RAINBOW RAILROAD's ability to provide direct assistance to individuals from across the gender spectrum. Intersecting forces of marginalization mean that our services are most accessible to cisgender gay men. One of the ways we are addressing this gap is through strategic investments across our programming priorities. In 2021, we made progress towards our strategic priorities to reach more women and trans people and this is reflected in our programmatic data surrounding the individuals we supported.



Where disaggregated programming data is available we know that cisgender men, cisgender women, and transgender women were the top three gender identities served, with cisgender men composing 51% of all individuals served. Further, despite only composing 13% of overall requests for help, cisgender women represented 21% of the individuals we supported last year. Notably, trans and non-binary people composed 29% of individuals we supported last year.



SUPPORTING INDIVIDUALS WITH DIVERSE SEXUAL ORIENTATIONS AND SEX CHARACTERISTICS

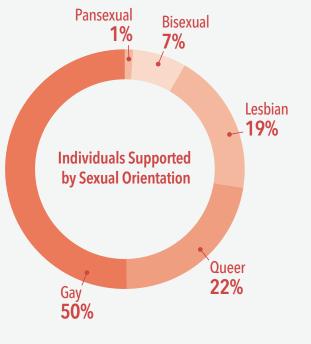
We also break down our data by sexual orientation as well as sex characteristics and capture the following sexual identities: Gay, Bisexual, Lesbian, Queer, Straight, Heterosexual, Pansexual, Asexual, and Intersex.

The top three sexual identities requesting help were individuals identifying as gay, bisexual, and lesbian. Both in 2020 and 2021, more than half of all requests came from people who identified as gay.²² Notably, bisexual individuals were only the fifth most commonly reported sexual orientation in 2020, and moved up to second, representing 12% of all requests for help last year. 1 in 10 of our requests for help in 2021 came from lesbians.

We continue to see sociocultural and geopolitical barriers that impact RAINBOW RAILROAD's ability to provide direct assistance to individuals from across the SOGIESC spectrum.

The majority of individuals served in 2021 identified as gay, queer, or lesbian. Gay people comprised 50% of the individuals we supported last year. Of those we supported additionally, 22% were queer, and 19% were lesbian. Notably, through our vulnerability assessment model we ensured that, although lesbians comprised just 10% of our requests for help in 2021, they made up 19% of the individuals we supported.





²² In our case work, we often find that individuals may come to use different language and terminology overtime as they become more equipped to describe their most authentic selves.

MORE YOUNG PEOPLE AND FAMILIES ARE REQUESTING OUR HELP THAN EVER BEFORE

In 2021, we received 41 requests from minors, and an overwhelming 88% of our total requests came from individuals between the ages of 18 and 35.

60+ 0.4% 46-59 2% 36-45 8% 26-35 43% 18-25 45% Under 18 1%

We also noticed a significant spike in requests for help from LGBTQI+ families. In 2021, we received 313 cases of individuals requesting help for themselves and five or more family members - the majority of these cases came from Afghan refugees. In 2020, we received 8 such cases.

CASES BROKEN DOWN BY NUMBER OF INDIVIDUALS REQUESTING HELP AT ONE TIME

OUR IMPACT INCREASED SIGNIFICANTLY

In 2021, we helped 1,812 individuals through our Emergency Travel Support (ETS) and our five Complementary Programs, more than tripling the number of LGBTQI+ persons we helped in 2021 as compared to 2020 (503).

503 INDIVIDUALS SUPPORTED IN 2020

1,812 INDIVIDUALS SUPPORTED IN 2021

FORCES OF DISPLACEMENT

Rainbow Railroad tracks the specific threats to safety, health and welfare that people reaching out to us face with as much detail and rigor as possible. We do so under two main headings: Health and Welfare Concerns and Safety Concerns.

Health and Welfare Concerns are underlying factors relating to physical and mental wellbeing that also put people at risk. In 2021, we tracked 11 health and welfare concerns impacting the day-to-day lives of the individuals we serve.

Safety Concerns are direct threats the individual faces stemming from their family, community or the state. In 2021, we tracked 27 Safety Concerns LGBTQI+ people faced around the world simply for being who they are or loving who they love.

This allows us to understand the nature of the persecution faced by the people we serve, and we use this information to develop our programming priorities.

WE CAPTURE 11 HEALTH AND WELFARE CONCERNS:

- Chronic Disease
- Disability
- HIV Positive
- Homeless
- Lack of Basic Needs
- Lack of income due to COVID-19
- Low Literacy
- Mental Health Concerns
- Poor Physical Health (incl. STI)
- Pregnant Woman
- Risk of Suicide

WE ALSO CAPTURE 27 SAFETY CONCERNS:

- Acid attack
- Active Arrest Warrant
- Arson on home/business
- Beat up/Shot at/Chopped
- Blackmailing
- Conversion therapy
- Date baiting
- Detained multiple times
- Detained once

- Ethnic persecution
- Exorcism
- Family-based rejection (non-violent)
- Family-based violence
- Female Genital Mutilation
- Human trafficking
- In hiding due to credible threat
- Intimate partner violence
- Marriage under duress

- Police brutality
- Publicly outed/humiliated
- Religious persecution
- Sexual violence/crime
- Stoning/Lashing (punishment)
- Violence related to sex work
- Was denied medical care
- Whistleblower
- Xenophobic violence

In the following sections we outline the top health and welfare and safety concerns our clients identified in 2021.²³

TOTAL HEALTH AND WELFARE CONCERNS REPORTED AMONG THOSE REQUESTING HELP: 1,504

TOTAL SAFETY CONCERNS REPORTED AMONG THOSE REQUESTING HELP: 2,695

²³ For a variety of reasons including safety and unwillingness to report, our data is only as complete as people communicate to us. For these reasons, data captured here will not align with the total number of individuals who requested our help last year. Individuals requesting our help are in crisis and in the middle of the most harrowing experiences of their life.

HEALTH AND WELFARE CONCERNS

Mental health and poverty were the top health and welfare concerns impacting LGBTQI+ persons seeking assistance from Rainbow Railroad.

In 2021, the risk of suicide was the number one health and welfare concern impacting the LGBTQI+ people reaching out to **Rainbow Railroad** for help. Risk of suicide was self-reported by 45% of these individuals.²⁴

Socio-economic concerns arising due to a lack of basic needs, lack of income due to COVID-19 and homelessness were notable concerns as well, with 1 in 2 people reporting at least one of these concern types. Risk of suicide and a lack of basic needs were in the top 5 health and welfare concerns for every region and gender identity.²⁵

5 MOST REPORTED HEALTH AND WELFARE CONCERNS²⁶

RISK OF SUICIDE 45% (OF TOTAL CONCERNS)

LACK OF INCOME DUE TO COVID-19

27%

(OF TOTAL CONCERNS)

LACK OF BASIC NEEDS 33% (OF TOTAL CONCERNS)

HOMELESS 27% (OF TOTAL CONCERNS)

MENTAL HEALTH CONCERNS

20%
(OF TOTAL CONCERNS)

Here, we highlight the regions, genders, or sexual orientations and identities that showed top health and welfare concerns which differed from the overall top 5 concerns.

HEALTH & WELFARE CONCERNS BROKEN OUT BY REGION

Requests for Help - CARIBBEAN

Lack of Basic Needs 60%	Homeless 56%		Risk of Suid 51%	cide		HIV Positive 33%	Lack of income due to COVID-19 28 %
Requests for Help - EASTERN EU	ROPE						
Lack of Basic Needs 45%		Risk of Suicide 32%		Homeless 23%		Mental Health Concerns 18%	HIV Positive 14%
Requests for Help - LATIN AMER	ICA						
Lack of income due to COVID-19 39%	HIV Positive 36 %		Lack of Basic Needs 32%		Mental Health Concerns		Risk of Suicide 25%

HEALTH & WELFARE CONCERNS BROKEN OUT BY GENDER

Requests for Help - CIS-MALE

Risk of Suicide 43%	Lack of Basic Needs 31%	Lack of income due to COVID-19 26 %	Homeless 22%	HIV Positive 19%
Requests for Help - GENDERFLUID				
Risk of Suicide 47%	Mental Health Concerns 41%	Poor Physical Health (incl. STI) 29 %	Homeless 23%	Lack of Basic Needs 18%

HEALTH & WELFARE CONCERNS BROKEN OUT BY SEXUAL ORIENTATION AND SEX CHARACTERISTICS Requests for Help - BISEXUAL

Risk of Suicide 42%	Mental Health Concerns 30 %	Lack of Basic Needs 21%	Homeless 18%	Disability 18%	

Requests for Help - QUEER

ack of Basic Needs 19%	Risk of Suicide 47%	Lack of income due to COVID-19 32 %	Homeless 31%	Poor Physical Health (incl. STI 13%



²⁴ Of individuals who reported health and welfare concerns.

²⁵ This includes individuals who are: cisgender men, cisgender women, transgender men, transgender women, gender non-conforming and genderfluid. All other gender identities were excluded as they each formed less than 1% of all individuals reported health and welfare concerns.

 $^{^{26}}$ For a full list of health and welfare data disaggregated by region, gender identity, and sexuality please refer to Annex XX.

SAFETY CONCERNS

HOME AND COMMUNITY ENVIRONMENTS ARE DANGEROUS PLACES FOR LGBTQI+ PERSONS

LGBTQI+ persons continue to face epidemic levels of discrimination around the world - including both at home and in their communities. Family-based rejection was the top safety concern reported to Rainbow Railroad, affecting over half of the individuals. When family-based rejection is combined with family-based violence, nearly 2 in 3 persons reported facing this issue.

LGBTQI+ people also continue to face serious and credible threats to their safety. In fact, the second most reported safety concern from individuals seeking our assistance was life-threatening violence.

5 MOST REPORTED SAFETY CONCERNS²²

FAMILY-BASED REJECTION (OF TOTAL CONCERNS)

BEAT UP/SHOT AT/ CHOPPED (OF TOTAL CONCERNS)

ENCE/CRIME

IN HIDING CREDIBLE THREAT

(OF TOTAL CONCERNS)

²⁷ For a full list of safety data disaggregated by region, gender identity, and sexuality please refer to Annex XX.



In the following graphs, we highlight the regions, genders, or sexual orientations and identities that showed safety concerns which were different from the overall trends in our data outlined above.

SAFETY CONCERNS BROKEN OUT BY REGION

п		C I I I	I CI	JB-SAHARAN AFR	
к	PARILIPATE	mr Ha	ın . Nı	IK-XAHARAN AFR	иΔ

Family-based rejection 56%		Beat up/Shot at/Chopped 37%		Fa 2 (mily-based viol)%	ence	Publicly outed humiliated 13%	d/ Sexual violence 11%
Requests for Help - CARIBBEAN								
Beat up/Shot at/Chopped 65%	Family-based rej 58%	iection	Family 38%	-based vio	lence	Publicl humili 27 %	y outed/ ated	Sexual violence/cr
Requests for Help - EASTERN EUROPE						21/0		17/0
Family-based rejection 56%	Beat up/Sho	t at/Chopped	Family-bas	sed violend	ce		niding due redible threat	Police brutalit
Requests for Help - LATIN AMERICA							/0	13 /0
Beat up/Shot at/Chopped 48%	Family 38%	r-based rejection		Sexua 17%	l violence/crime	e Conv thera	apy l	Publicly outenumiliated
SAFETY CONCERNS BROKEN OUT E Requests for Help - CIS-MALE	BY GENDER	₹						
Family-based rejection 54%	Beat u 41%	p/Shot at/Chopped		Family-l 25 %	based violence		In hiding due to credible threa 14%	Publicly of the humiliate 13%
Requests for Help - TRANSGENDER MALE							14 /0	13 /0
Family-based rejection 75%		Family-based violence 48%			Beat up/Shot 32%	t at/Cho	pped Sexu viole 139	nce/crime or
Requests for Help - TRANSGENDER FEMALE								
Family-based rejection 63%	Beat up/Sho	t at/Chopped	Family-b	ased viole	nce		cual lence/crime	Publicly of humiliate 15%
Requests for Help - GENDERFLUID						20	70	1370
Family-based rejection 53%	Family-based 47%	d violence	E	Beat up/Sh 32%	ot at/Chopped		Publicly oute humiliated 15%	ed/ Sexual violence 12%
SAFETY CONCERNS BROKEN OUT E Requests for Help - LESBIAN	BY SEXUAL	ORIENTATION AN	ND SEX C	HARA	CTERISTIC	S		
Family-based rejection 58%	Beat up/Sł 6%		Family-based 35%	violence	V	exual iolence 23%	/crime	Marriage under dure
Requests for Help - QUEER						.J /0		10 /0
Family-based rejection 61%	Beat up/S 43%	hot at/Chopped	Family- 38 %	based viol	ence		Publicly outed/humiliat	Police ed brutalit

INTO OUR WORK



1. LGBTQI+ INDIVIDUALS **CONTINUE TO FACE POVERTY**

LACK OF ACCESS TO BASIC NECESSITIES REMAINS A DEEPLY CONCERNING TREND FACED BY THE LGBTQI+ PEOPLE SEEKING ASSISTANCE FROM RAINBOW RAILROAD.

At least 1 in 2 LGBTQI+ individuals who requested our help last year reported unmet basic needs, a lack of income due to COVID-19, or homelessness as top health and welfare concerns. Unmet basic needs was in the top five health and welfare concerns for every region and SOGIESC identity.

At the same time, over half of the individuals we serve face rejections from inside of their family, and nearly 2 in 3 persons we serve report violence from within their own families. Far too often, this leads individuals to flee their homes and face internal displacement within their countries or communities.

The lack of support experienced by LGBTQI+ people at the state, community, and family levels produce poverty and homelessness at rampant levels amongst the people who request assistance. Wider research reflects the fact that lack of basic needs remain a top priority amongst LGBTQI+ people and COVID-19 has only compounded this reality.²⁸

Income loss during the pandemic was another factor that exacerbated the vulnerability of LGBTQI+ refugees and was a compounding force of displacement. One global study showed that refugees were 60% more likely to lose jobs or income due to COVID-19 than the local population.²⁹ Moreover, refugee women face a double disadvantage in the labor market, due to their gender and status as refugees.³⁰ In total, we received 429 total requests reporting income loss due to COVID-19 during the 2020 and 2021 calendar years - with these numbers increasing yearover-year.

Over half of all individuals from the Caribbean reported experiencing homelessness - 3.5x higher than any other region. Compared to cisgender individuals requesting help, transgender and non-binary individuals had 1.7x the risk of income loss due to COVID-19, and 1.5x the risk of both experiencing homelessness, and lacking basic needs.

The persistence of poverty impacting LGBTQI+ people continues to drive displacement, and results in LGBTQI+ people facing significant vulnerabilities within the context of our work.

²⁸ Global Philanthropy Project. Where are the Global COVID-19 Resources for LGBTI Communities?, Global Philanthropy Project (2021), https://c

Dempster et al., center for Global Development, Refugees International and International Rescue Committee, Locked Down and Left Behind: The Impact of COVID-19 on Refugees Economic Inclusion (2020), https://static1.squarespace.com/static/506c8ea1e4b01d9450dd53f5/t/5f038766b9ce1873cd137176/1594066792858/locked-down-left-behind-refu

³⁰ Kabir and Klugman, Unlocking Refugee Women's Potential, Rescue Works and IRC (2019), https://www.rescue.org/sites/default/files/document/3987/reportres

2. SO-CALLED 'CONVERSION THERAPY' REMAINS PREVALENT

RAINBOW RAILROAD CONTINUES TO ASSIST PEOPLE AROUND THE WORLD SUBJECTED TO SO-CALLED CONVERSION THERAPY. ADVOCATING FOR POLICIES THAT PROTECT LGBTQI+ PEOPLE FROM THIS PRACTICE REMAINS CRITICAL.

In December 2021, Canada passed a ban on so-called 'conversion therapy'. However, this is only one small piece of the fight to end these practices globally.

Conversion therapy is one example in which family and community violence converge in an attempt to change or 'correct' an individual's gender identity or sexual orientation.³¹ The practice varies widely in scope and severity; in all cases it is harmful and in the worst cases, it involves torture or cruel, inhumane, and degrading treatment.³² The practice is associated with severe long-term mental health implications.³³ Although most often associated with faith-based institutions, one global report indicated that 'medical and mental health providers' constituted the key perpetrators nearly 50% of the time.³⁴

While instances of conversion therapy were reported in every region in 2021, in Latin America, it ranked in the top five safety concerns. 14% of Latin American individuals reported having been subject to the practice, which was significantly higher than other regions.³⁵

While nearly all genders we serve identified conversion therapy as a key safety concern,³⁶ gender non-conforming individuals showed a significantly higher report rate at 13%. Existing research on conversion therapy tends to focus heavily on cisgender men, overlooking the impacts on women and gender diverse minorities.³⁷ When broken down by sexual orientation, bisexual and pansexual individuals showed the highest prevalence of experiencing conversion therapy at 5% and 4% respectively, with 3% of lesbian and queer people also reporting experiencing conversion therapy.

Conversion therapy is just one facet of a wider scope of violence related to attempts to change a person's sexuality or gender identity. These change efforts can manifest in the most extreme forms of violence. Relatedly, forced marriage is a human rights abuse whereby family members employ emotional, physical, and financial abuse tactics to coerce individuals into a marriage against their consent.³⁸ Forced marriage is more common in the MENA and SCA.³⁹ Individuals from these regions report 2x the risk of experiencing forced marriage compared to other regions, with more than 1 in 10 individuals from both regions reporting this safety concern. Notably, lesbians were the only group to report marriage under duress within their topmost safety concerns.



³¹ "Conversion therapy" is an umbrella term for a wide-ranging set of practices perpetrated at all levels of the family, community and state representatives with the purpose of turning LGBTQI people heterosexual or cisgender. OHCHR, Report on conversion therapy, (2020), https://www.ohchr.org/EN/Issues/SexualOrientationGender/Pages/ReportOnConversiontherapy.aspx

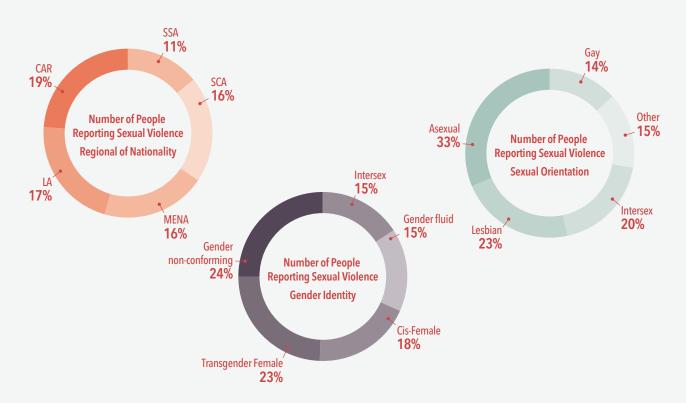
3. SEXUAL VIOLENCE IS KEY TACTIC OF PERSECUTION

SEXUAL VIOLENCE OCCURS IN EVERY REGION ACROSS EVERY GENDER IDENTITY.

Experiences of physical and sexual violence was the fourth most reported safety concern of all of the individuals we served in 2021. Notably, 15% of individuals who reported any safety concerns also reported sexual violence. 24% of the total individuals helped by **Rainbow Railroad** were survivors of sexual violence.

Amongst the top six gender identities we received requests from, sexual violence was in the top five safety concerns for every identity except cisgender men. Notably, gender non-conforming individuals, transgender women, and cisgender women reported the highest prevalence of experiencing sexual violence, at 24% of gender non-conforming individuals, 23% of transgender women and 18% of cisgender women.⁴⁰ This trend has continued from our 2020 analysis, which found that women and gender diverse individuals remain at severe risk for sexual violence.

Our data also points to a particularly concerning cross-regional trend, with high instances of reported sexual violence in the Caribbean, South-Central Asia and Sub-Saharan Africa.



As in the case of so-called 'conversion therapy,' the practice of so-called 'corrective rape' is a form of sexual violence reported by numerous individuals seeking RAINBOW RAILROAD's assistance.

'Corrective rape' often targets lesbian, bisexual, and queer women, as well as gender minorities. The practice is routinely used against queer men as well.⁴¹ Such crimes may be arranged and perpetrated by a victim's family, occur in street attacks at the hands of neighbors in the community, or be executed by state and police forces.⁴²

In situations of mass-displacement, instances of sexual violence rise sharply, especially against LGBTQI+ people. In far too many of these instances, law enforcement and protective agencies turn a blind eye in camps and holding facility settings.

II: Insights into Our Work
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Reid, Global Trends in LGBT Rights During the Covid-19 Pandemic, Human Rights Watch (2021), https://www.hrw.org/news/2021/02/24/global-trends-lgbt-rights-during-covid-19-pandemic

Human Rights Campaign, The Lies and Dangers of Efforts to Change Sexual Orientation or Gender Identity, Human Rights Campaign (n.d.),

Human Rights Council, Practices of so-called "conversion therapy", UN General Assembly (2020), https://undocs.org/A/HRC/44/53

The second most prevalent region was Eastern Europe at 9%.

Save for agender, intergender and aliagender.
 Human Rights Council, Practices of so-called "conversion therapy", UN General Assembly (2020), https://undocs.org/A/HRC/44/53

³⁸ Forced Marriage Unit, What is a Forced Marriage?, Forced Marriage Unit (n.d.), https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/

³⁹ Coded as 'marriage under duress.'

 $^{^{40}\,}$ Of gender non-conforming, transgender women, and cisgender women who reported any safety concerns.

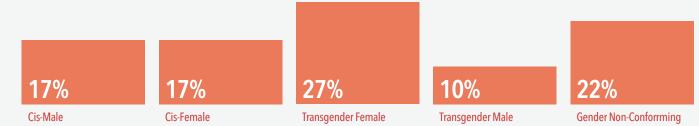
⁴¹ Human Rights Council, Practices of so-called "conversion therapy", UN General Assembly (2020), https://undocs.org/A/HRC/44/53

 $^{^{42}\ \} Human\ Rights\ Council,\ Practices\ of\ so-called\ "conversion\ therapy",\ UN\ General\ Assembly\ (2020),\ \underline{https://undocs.org/A/HRC/44/53}$

4. THE MENTAL HEALTH NEEDS OF LGBTQI+ **ASYLUM SEEKERS ARE INCREASING**

LGBTQI+ PEOPLE SEEKING HELP FROM RAINBOW RAILROAD REPORT EPIDEMIC LEVELS OF MENTAL HEALTH CONCERNS.

Percentage of Cases Reporting Mental Health as a Health & Welfare Concern - GENDER IDENTITY



Mental health was the fifth most reported health and welfare concern overall by those seeking help from us. Although our requests for help more than doubled between the 2020-2021 calendar years, those reporting this concern type increased dramatically throughout the COVID-19 pandemic.⁴³

Multiple studies found that the pandemic disproportionately increased the rates of depression, stress, anxiety, and post-traumatic stress disorders in a variety of refugee populations. 44 This is compounded for LGBTQI+ refugees as they are already significantly more likely to report depression, anxiety, and substance use and a reduced level of social and family support compared to the general population.⁴⁵

Transgender and nonbinary people are disproportionately affected by structural barriers to quality healthcare, and experience increased risk of mental health challenges, and economic hardship. In countries where gender-affirming care and services are available, gender-affirming care was consistently deemed "non-essential". Moreover, with the possible loss of jobs and income, financial access to available gender-affirming care can be threatened. This threat is heightened within refugee populations who are also more likely to be uninsured. 46 Therefore, transgender and non-binary people may be subject to severe mental and physical health threats exacerbated by COVID-19 and the subsequent deferral of care.

Compared to cisgender individuals, trans and non-binary individuals requesting help from us were 1.6x more likely to report feeling at risk of suicide, and were over twice as likely to report experiencing general mental health concerns, poor physical health, and being denied medical care. Of those who reported any health and welfare concerns to Rainbow Railroad, 59% of transgender men and 75% of transgender women also reported a risk of suicide.

TAKING ACTION ON MENTAL HEALTH

From 2020 to 2021, the increase of LGBTQI+ persons reporting mental health concerns was significant enough that we determined it necessary to take immediate action to provide the individuals requesting help from around the world with support.

We have begun a pilot study by onboarding mental health case workers to provide LGBTQI+ persons with immediate crisis de-escalation support for those reporting suicidality as an area of concern, while also providing ongoing support to LGBTQI+ individuals in transit.

For many LGBTQI+ people fleeing violence, the simple act of seeking safety requires an inordinate level of courage and bravery. Our mental health case workers will also provide support to those in transit, ensuring they are adequately and appropriately prepared for the difficult journey that lies ahead of them.

- This 18 fold increase must be contextualized, as the voluntary 'Mental Health Concerns' pick-list is something Rainbow Railroad recently started tracking. Understandably, we cannot isolate how Mental Health concerns were connected to the pandemic based on our data alone, but it is interesting to note where there may be a correlation.
 Kurt et al., The psychological impacts of COVID-19 related stressors on Syrian refugees in Turkey: The role of resource loss, discrimination, and social support, International Journal of Intercultural Relations (2021), https://doi.org/10.1016/j.ijintrel.2021.09.009; https://doi.org/10.1111/pcn.13142
- ⁴⁵ Baams, Disparities for LGBTQ and Gender Nonconforming Adolescents, Pediatrics (2018), https://doi.org/10.1542/peds.2017-3004.
- 46 van der Miesel et al., "You Have to Wait a Little Longer": Transgender (Mental) Health at Risk as a Consequence of Deferring Gender-Affirming Treatments During COVID-19, Archives of Sexual Behavior (2020), https://doi.org/10.1007/s10508-020-01754-3

5. HIV/AIDS IS STILL A KEY CONCERN FOR LGBTQI+ PEOPLE

THE COVID-19 PANDEMIC AFFECTED HIV-POSITIVE INDIVIDUALS THROUGH THE IMPLEMENTATION OF REGRESSIVE 'PUBLIC HEALTH PROTECTION' LEGISLATION THAT DISPROPORTIONATELY IMPACTED THE LGBTQI+ COMMUNITY.

For cisgender men and genderfluid individuals, HIV-positive status⁴⁷ ranked in the top five health concerns. For bisexual and queer individuals, living with poor physical health and disabilities were in the top five reported safety concerns.

Regressive public health policies as a result of COVID-19 included increasing penalties for HIV exposure and exacerbating stigma against persons living with HIV.⁴⁸ For instance, Jordan routinely deports foreign nationals, migrant workers, and refugees who are HIV-positive, while denying them access to necessary antiretroviral medication. LGBTQI+ people living with HIV/AIDS in Jordan typically face medical discrimination without legal recourse. One global survey found that 23% of participants living with HIV had lost access to HIV-specific healthcare as a result of COVID-19 social isolation measures.⁴⁹ 1 in 4 individuals who identified as a racial or ethnic minority and were taking antiretroviral therapy (ART) reported significant difficulties accessing or refilling their medications.⁵⁰

In 2021, 16% of individuals seeking assistance from Rainbow Railroad shared that they were HIV-positive. We relocated 33 individuals who disclosed they were HIV-positive, representing 16% of all individuals we relocated in 2021.

Many individuals we help are not aware of, or choose not to disclose, their HIV status. Notably, 1 in 3 individuals from the Caribbean disclosed their HIV-positive status - over 3x higher than any other region.⁵¹ Individuals from the Caribbean reported a higher risk of experiencing all health and welfare concerns compared to any other region - and remain most likely to share these with us.

CASE STUDY:

THE STATE OF PERSECUTION IN JAMAICA

In Jamaica, consensual same-sex sexual intimacy is prohibited under the Offences Against the Person Act 1864. The act criminalizes acts of 'buggery' and 'gross indecency' between men, carrying a maximum penalty of ten years' imprisonment with hard labor. Although there is scarce evidence of enforcement, reports suggest threats of arrest are sometimes used to extort LGBTQI+ populations.

For trans and gender diverse populations, name change is possible but gender marker change is not allowed. Moreover, there are consistent reports of severe violence, persecution, and discrimination including murder, assault, harassment and extortion, denial of basic rights and services, and mob attacks targeting LGBTQI+ persons in Jamaica. The country's transgender community is particularly vulnerable to sexual and physical violence, as well as precarious living conditions.

Many LGBTQI+ individuals in Jamaica are experiencing homelessness or displacement, with many living in gullies (storm drains) underneath the city. Understandably, the consistent reports of violence committed against LGBTQI+ people in Jamaica, including murder, assault, and harassment, are reflected in the insights gathered in our own Health and Welfare data.

This is also reflective of the data we see from the Caribbean as it relates to HIV-positivity. It is noted that when LGBTQI+ individuals face a lack of basic necessities, increased instances of sexual violence, or lack of access to mental health and healthcare, HIV-positivity rates increase. This is a tangible example of why the persecution faced by the LGBTQI+ community in Jamaica remains deeply concerning.

⁴⁷ In our casework, we often find that individuals may not feel safe or comfortable disclosing their HIV status, but also we find that they may in fact be HIV-positive and not know their status. They may describe experiencing health difficulties that they later find out were related to living with HIV/AIDS.

⁴⁸ OHCHR, The Impact of the COVID-19 Pandemic on the Human Rights of LGBT Persons, OHCHR (2020), https://www.ohch

⁴⁹ Santos et al., Economic, Mental Health, HIV Prevention and HIV Treatment Impacts of COVID-19 and the COVID-19 Response on a Global Sample of Cisgender Gay Men and Other Men Who Have Sex with Men, AIDS and Behavior (2020), https://dx.doi.org/10.1007%2Fs10461-020-02969-0

⁵⁰ Santos et al., Economic, Mental Health, HIV Prevention and HIV Treatment Impacts of COVID-19 and the COVID-19 Response on a Global Sample of Cisgender Gay Men and Other Men Who Have Sex with Men, AIDS and Behavior (2020), https://dx.doi.org/10.1007%2Fs10461-020-02969-0

⁵¹ It's important to note that this data reflects our rates of self-disclosure of HIV-positive status, rather than total individuals who may be living with HIV/AIDS.

6. BARRIERS TO SAFE ASYLUM CLAIMS RESULT IN EVACUATION FAILURES

SYSTEMIC DISCRIMINATION HAS RESULTED IN AN ASYLUM SYSTEM THAT FAILS FAR TOO OFTEN -UNIQUELY MARGINALIZING LGBTQI+ COMMUNITIES.

Evacuation to safety remains RAINBOW RAILROAD's most effective - and also most challenging - mechanism for providing support.

Three issues commonly resulted in our clients being denied boarding on flights to safer locations: racial, ethnic, or religious discrimination, literacy challenges, and emotional capacity. An individual's transgender identity might also result in denial of travel.

Scrutiny at airports is notably higher for individuals of color, as outlined in our data. People of color supported by RAINBOW RAILROAD often encounter doubt and suspicion about their travel intentions from state officials and airline agents. It is also common in MENA and South Asian countries to be denied access to board a plane due to religious discrimination. Cisgender or gender non-conforming men are more likely to report this specific form of discrimination to Rainbow Railroad.

By contrast, we observe fewer trips failing due to racial or religious discrimination for individuals from Eastern Europe.

In addition, many of the individuals we support are people who have not had access to education or who may only speak one language. These factors severely limit their ability to navigate a complex international travel system. Far too often, the individuals we seek to help are unable to communicate with airline personnel, the police or immigration officers, resulting in being denied boarding.

For individuals seeking assistance from Rainbow Railroad, the simple act of navigating through the travel process can further exacerbate the emotional trauma the individual is experiencing, or create new trauma as a result of confronting hostile authorities in a bureaucratic system.

Prior to traveling, individuals must go through a rigorous process of preparation to ensure they have all of the information they need to safely navigate the complex systems necessary to seek safety. Individuals must also be emotionally prepared for the inherent risk associated with making this journey. This represents a significant barrier to the success of travel in far too many cases.





CASE STUDY: WHY IS THIS BEING LEFT TO AIRLINES?

Airlines have been used to outsource border control for years. Airline staff are permitted to decide in minutes whether someone is properly documented to board a plane or if they seem suspicious of claiming asylum during the trip. Airlines who do not follow this protocol can incur fines of up to €5,000 and the cost of the passenger's return trip.^{52 53} Established by the EU directive Carrier Sanctions Directive 2001/51/EC,⁵⁴ European states introduced these fines in the 1980's, followed by the US and Canada. According to Amnesty International, "carrier liability laws are being applied in a manner which obstructs people at risk of serious human rights violations from fleeing to safety."55

Our own data suggests large airlines are using thorough screening procedures to deny passengers boarding, claiming they need a visa to transit through certain countries (even when visa-free travel is actually legal), that the country is not open for tourism (even though it is open and other passengers are being allowed to board as tourists), or that they called the transit country (usually in Europe) and confirmed the passenger should be denied boarding.

The privatization of border control through airline staff has made it harder to establish new travel routes to safety.

RUSSIA CASES FAILED.

JAMAICA CASES FAILED TUNISIA

OTHER COUNTRIES WITH TRAVEL FAILURES: EGYPT, UGANDA, TRINIDAD AND TOBAGO, INDIA, KENYA

The vast majority of individuals who experience a case of failed travel in their first attempt will succeed in subsequent attempts. Whenever possible, we will mobilize resources to re-attempt travel and ensure that individuals are able to reach safety.

⁵² Galaski, How do refugees travel to other countries? Why don't they take the plane?, Liberties (2018), https://www.liberties.eu/en/stories/why-refugees-do-not-take-the-plane/16316

These amounts are based on estimates as both airlines and government bodies are reluctant to release this information.

Baird, European Journal of Migration and Law, Carrier Sanctions in Europe: A Comparison of Trends in 10 Countries (2017), https://brill.com/view/journals/emil/19/3/article-p307_307.xml

⁵⁴ Council of the European Union, Council Directive 2001/51/EC, Official Journal of the European Communities (2001), https://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=O-

⁵⁵ Amnesty International, No Flights to Safety, Amnesty International (1997), https://www.amnesty.org/en/wp-content/uploads/2021/06/act340211997en.pdf

7. PATHWAYS TO SAFETY REMAIN LIMITED FROM MANY COUNTRIES WHERE LGBTQI+ PERSONS ARE AT-RISK

SAFE TRAVEL OPTIONS ARE EXTREMELY RESTRICTED THROUGH EXISTING CHANNELS IN SEVERAL COUNTRIES FROM WHICH WE RECEIVE A SIGNIFICANT NUMBER OF REQUESTS FOR HELP.

These include the countries of nationality and countries of origin which have the highest number of individuals who reached out for help and to whom, in the vast majority of cases, we were unable to provide Emergency Travel Support (ETS) due to legal restrictions or lack of routes to safety around the world.

In instances where individuals face failures to evacuate, systemic racial discrimination and ethnic profiling have resulted in countries where o individuals experiencing persecution. In addition, many of these countries lack broad institutional presence from bodies such as the UNHCR, making refugee processing difficult.

For example, in 2021, Pakistanis alone composed 47% of the requests for help which case workers identified had very limited options for travel. In addition, refugees from Syria, Iran and Iraq continue to await resettlement in Turkey, which has become increasing hostile towards LGBTQI+ persons. When examined against our requests all-time, the top 10 countries with the highest disparities between the number of requests received from individuals with that nationality, and the number of individuals we have been able to provide evacuation assistance to are:

1. ALGERIA 6. PAKISTAN

2. INDIA 7. NIGERIA

3. SAUDI ARABIA 8. SYRIA

4. SOMALIA 9. MOROCCO

5. LEBANON 10. TURKEY

CASE STUDY: BRIDGING THE GAP THROUGH PARTNERSHIP SUPPORT IN NIGERIA

In 2021, there was a 57% increase in requests from Nigerians compared to 2020. One of the reasons there are very limited opportunities for LGBTQI+ Nigerian asylum seekers is because Nigerian nationals are unable to travel through many countries in Europe without a visa. Through targeted funding in 2021, **we** invested in 3 Nigerian organizations, providing an alternative mechanism for safety - directly impacting the lives of 42 LGBTQI+ people in the country. These organizations are:

- Mobile Foundation for Health Security & Rehabilitation MHSR is a youth-led Initiative that focuses on Mobile Health Services, Sexual Health Education, Research, and Development. Our funding supported their safehouse for young LGBTQI+ people.
- International Centre for Advocacy on Right to Health CARH is an independent initiative contributing to policy issues affecting the rights of LGBTQI+ persons through targeted advocacy. Our funding helped provide emergency shelter and basic needs support for LGBTQI+ individuals.
- Equality Triangle for Health and Peoples Development Initiative Equality Triangle is a human rights and health advocacy organization for LGBTQI+ Nigerians. Our funding supported a safehouse and relocation expenses for LGBTQI+ persons feeling violence and persecution.

Where limited options for evacuation exist, we use one of its other five primary mechanisms of support to provide life-saving and supplementary assistance - while we continue to advocate for better pathways for LGBTQI+ migrants



8. LGBTQI+ PERSONS ARE **DISPROPORTIONATELY IMPACTED BY** THE BROADER FORCES OF DISPLACEMENT

LGBTQI+ PEOPLE ARE UNIQUELY VULNERABLE TO THE LARGER FORCES OF DISPLACEMENT AND REQUIRE STRENGTHENED ACCESS TO PROTECTION.

While targeted persecution continues to displace LGBTQI+ individuals, they are also disproportionately exposed to broader causes of displacement including generalized conflict, destabilization, and natural hazards.56

Research further suggests that LGBTQI+ individuals and communities are more significantly affected by climate change, in part because adverse weather events tend to most impact those who are already socially and economically marginalized.⁵⁷ As geopolitical and environmental crises have accelerated over the past year, LGBTQI+ persons with pre-existing social and economic vulnerabilities have been forced to flee their homes at alarming rates. For too many, they are not able to cross borders to safety, and remain internally displaced with little access to support mechanisms or refugee protections.

LGBTQI+ refugees fleeing armed or geopolitical conflict often face reduced access to protection, legal status, and pathways to safety provided by humanitarian organizations or institutions. This is in part because of harassment in waiting areas, prejudice among case workers, uninformed interpreters and asylum adjudicators, physical confinement by families, and a lack of resettlement opportunities.⁵⁸

Geopolitical crises expose the tenuousness of the protective networks available to LGBTQI+ people in these situations. Neutral, and even supportive relatives, neighbors, or organizations can become

active agents of persecution as broader sociopolitical upheaval amplifies pre-existing prejudice and dismantles the social networks that provide LGBTQI+ people with vital protection in peacetime. In cases where people are displaced, the same factors that propel LGBTQI+ people to flee in the first place put them at continued risk of violence, exclusion, and exploitation. While most refugees rely on family support as a key self-protection mechanism, for LGBTQI+ refugees and internally displaced persons (IDPs), relatives and compatriots are often a significant source of abuse.⁵⁹ This is exacerbated by the fact that LGBTQI+ people in camps or detention facilities frequently face ostracization and violence by other displaced persons as a result of pre-existing prejudices.⁶⁰

Climate change and natural hazard-induced displacement produce severe consequences for LGBTQI+ people. In 2020, three times as many people were displaced by climate change-related events than by conflict or violence, with countries in the Global South bearing a significant burden of such displacement. 61 In 2021, Afghanistan saw 50% of its food supply rendered insecure by a severe drought, while certain regions of Pakistan experienced extreme heatwaves.⁶² At the same time, flooding in South Sudan and Somalia displaced over 900,000 people.63

Evidence from the 2020 Haitian earthquake suggests that LGTBQI+ people were denied access to emergency shelter and disaster relief assistance, mirroring similar data from natural disasters elsewhere. 64 65 LGBTQI+ people might even be directly blamed for natural disasters by religious and community leaders and deliberately excluded from humanitarian assistance. 66 With climate change expected to displace 1.2 billion people globally by 2050, the effects will remain unevenly distributed, with Pakistan, Ethiopia, Iran, and Haiti expected to be most impacted. 67

Given the fragility of LGBTQI+ rights in regions disproportionately impacted by conflict and climate change, enhancing basic access to humanitarian assistance and pathways to safety for the most at-risk LGBTQI+ persons in conflict or disaster-prone environments will remain critical priorities in the coming years. This phenomenon means that we will likely only see a further increase for our request for help, which will makes vulnerability assessments more challenging.

CASE STUDY: AFGHANISTAN

The aftermath of the Taliban takeover of Afghanistan in the summer of 2021 is a striking example of the consequences of political destabilization for at-risk LGBTQI+ persons, with RAINBOW RAILROAD receiving a staggering increase in requests for help from LGBTQI+ Afghans between the first and second halves of 2021.68 While Afghanistan's 2018 Penal Code already criminalized same-sex intimacy, Rainbow Railroad and Human Rights Watch documented a significant uptick in anti-LGBTQI+ attacks, sexual assaults, and threats of violence following the regime change.⁶⁹ LGBTQI+ Afghans from our caseload have also reported being targeted by family members, neighbors, and romantic partners who now support the Taliban or believed they had to take action against LGBTQI+ friends and family to ensure their own safety.⁷⁰

Afghan refugees who escaped to Pakistan, Iran, the United Arab Emirates, and other surrounding countries face compounded risks of violence hiding in countries that criminalize same sex intimacy to varying degrees. Nearly one in five requests for help from LGBTQI+ Afghans in the second half of 2021 came from those who had already left Afghanistan. Refugees supported by Rainbow Railroad in countries neighboring Afghanistan often remain confined to safe houses, unable to move freely without risking abuse, violence, or arrest by state and non-state actors.

CASE STUDY: THE REALITY FOR LGBTQI+ AFGHANS - QUOTES FROM OUR REQUESTS FOR HELP

"When Taliban came over, I moved because people knew that I am gay, and many religious people knew about me, and I got scared that these people would tell [the] Taliban."

"I am an Afghan gay man who recently came to Canada. In Afghanistan I could not study, work, be free, I can not dress as I like, because I am a gay man. The people do not accept [the LGBTQI+ community] and want to kill us. I was beaten twice by the Taliban because I act like a girl."

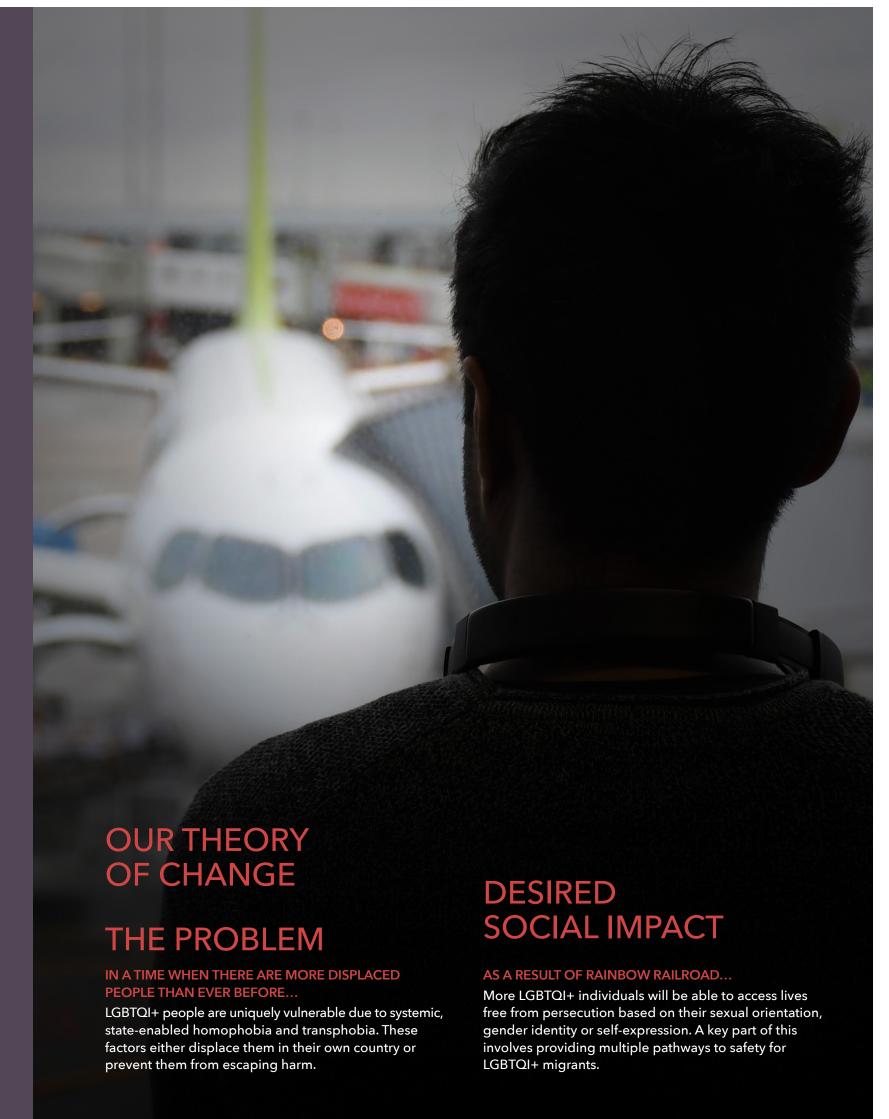
"I was again at home and tortured for not working [like] normal people because for a person like me there is zero chances of employment in a conservative city like Peshawar. My family did not allow me to work in any other city."

"The Taliban have some secret people in the village and school. They [asked] about me because people talk and they know about me . I live in a small village and people see me and make fun of me... They [tried to investigate] me but I was in hiding.

ver. "2021 Deepened Climate Migration as Survival" (Climate Refu

Afghans between January and June 2021, and 3,305 requests between July and December 2021.

IMPACT



STORIES OF OUR IMPACT

Last year, **8,451** people reached out to us requesting assistance, and we provided support to **1,812** individuals.

We have shared stories of insights into our work, and the aggregating factors that drive displacement and persecution.

We see ourselves as facilitators for the LGBTQI+ individuals brave enough to begin the risky and difficult journey to safety.

Here are three stories:



STORY #1: PROTECTING HER FAMILY - AMINA'S STORY:



Amina is a young, lesbian human rights defender from Kabul. Her name has been changed to protect her identity.

Since childhood, Amina had always wanted to dress in boys' clothes and play with friends who were mostly boys. Hey neighbors, friends, relatives and even my parents couldn't figure out what was wrong.

When she sneaked out dressed as she wanted to, those who saw her called her "whore" and "infidel." She was ostracized by school classmates, and when she could not follow the dress code imposed by the school, she was expelled.

Her family also endured harsh treatment. Her parents were excluded from their extended families, and her father even lost his business because his business partner criticized how he raised his children.

When Amina was 16, she attempted suicide.

When Amina's parents found out, they tried to protect her - and expressed their unconditional love. Amina counts herself lucky. Many LGBTQI+ Afghans do not get to feel this way.

With their help, Amina got into university, and was one of the few girls who was admitted to the school of medicine. On campus, she found some LGBTQI+ groups, and joined them. Amina helped to organize social activities, games, and meet-ups, where the community discussed resilience, supported each other, and built friendships.

For 4 years, Amina helped to build a strong network of support. But in August 2021, the Taliban took over.

Because of her leadership in LGBTQI+ groups at university, the Taliban hunted Amina. She had to hide in safe houses and, every few days, change location.

That's when she reached out to us for help.

We acted quickly to help rescue her and many of her friends. Amina fled Kabul, and hid in neighboring countries for over two months - all while being supported in safe houses by Rainbow Railroad.

With our assistance, Amina fled to the United Kingdom, where she and many of her friends now live freely - but she knows that the important work continues, and is still fighting for her fellow LGBTQI+ Afghans.

"I urge Rainbow Railroad and its supporters to continue their tireless advocacy. I am still so concerned for all the friends I had to leave behind - and know we cannot forget them. Rainbow Railroad has limited funds, and limited capacity - but it's already done so much.

Thank you for keeping us safe - please keep this service alive and continuing. " - Amina

STORY #2: THE PLEASURE OF FREEDOM - MOHAMMED & OMAR'S STORY:



Mohammed and Omar are a bisexual and gay Egyptian couple. Their names have been changed to protect their identities.

When Omar and Mohammed first met, it was luck and convenience that brought them together.

Both from the Middle East and both raised in deeply religious families, Omar and Mohammed faced rejection from their families, and violence at the hands of the authorities in Egypt - leading them to reach out to us.

In Mohammed's own words, describing his own family: "They did everything in their ability to destroy me. I was tied to a tree and whipped badly all over my body for days. They took all the money I made and kicked me out of the house and then they talked to a relative of ours who is a police officer who had me arrested. I was tortured in prison for 25 days."

We assessed both Mohammed and Omar's cases and determined that both needed urgent

intervention to get to safety. With our support, Mohammed and Omar, still unknown to each other, separately found shelter while they waited for border restrictions to lift.

There was one problem - the journey to safety was complicated and difficult, and Mohammed did not speak English. But Omar did.

Two months before they were scheduled to escape to safety, we paired Omar and Mohammed together to help ensure their journey was a success. The two agreed that they'd feel more comfortable if they weren't traveling alone.

But what happened next was something we didn't anticipate - on their journey to freedom, Mohammed and Omar found love. Thanks to this beautiful connection, not only did Mohammed and Omar escape to the safety of a Western European Country where they're living freely, but they are also still together, sharing their new lives.

"We are so glad to have each other and glad that we have a new chance to live without fear," said Omar.

"After I felt the pleasure of freedom, I no longer wanted anything from the world," agreed Mohammed.

STORY #3: "IN SPAIN, WE ARE FREE" - ALI & ISMA'S STORY



In Azerbaijan, LGBTQI+ people report insults, beatings, and even raids at the hands of their communities, law enforcement and their families. While same-sex intimacy is legal in Azerbaijan, sociocultural factors continue to drive discrimination and, far too often, persecution.

For Ali and Isma, evacuation was the only option.

"There are no laws protecting gay rights in our country," says Ali, just 24 years old.

In Azerbaijan, Ali and Isma were evicted and lost their employment when their landlords and bosses discovered their sexual orientations and their relationship. They relied on the kindness of their friends, but had to move between homes, and sometimes slept outdoors, lacking access to basic amenities or the funds needed to keep them safe. Ali was even expelled from his university when he was outed.

In Azerbaijan, LGBTQI+ people face discrimination and even unjust arrests at the hands of law enforcement. In situations where housing or employment are precarious, this kind of persecution is exacerbated.

"I always lived in fear that at any moment [the police] would come looking for me at my house because someone had betrayed me," recalls Isma.

Hate groups persistently target LGBTQI+ individuals in Azerbaijan. Ali shares a story of being followed home by two men belonging to a hate group, and receiving threats of violence and murder online. Both Ali and Isma lived in constant fear.

Ali and Isma reached out to **us** just before the pandemic, when it came time for their mandatory military service. In Azerbaijan, military service is mandatory; Ali and Isma knew that the discrimination and persecution they experienced in their day-to-day lives would only be exacerbated in this context.

While travel and border restrictions prevented us from fully evacuating them until 2021, we provided Ali and Isma information and direct financial support until they were able to flee to Spain.

Their resettlement has been assisted by local organizations that support the LGBTQI+ community and LGBTQI+ newcomers. Ali and Isma were also able to meet refugees supported by Rainbow Railroad that had been in Spain for some time, who served as guides as they acclimatized to their new home. They're finally beginning to settle in.

"Here we celebrate for the first time the first Pride of our life. We have friends. We are free."

III: Our Impact
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ADVOCACY



IN ORDER TO ACCOMPLISH OUR GLOBAL MISSION OF PROVIDING LGBTQI+ PEOPLE SAFETY AND FREEDOM FROM STATE-SPONSORED VIOLENCE AND PERSECUTION, ADVOCATING TO GOVERNMENTS AROUND THE WORLD. AS WELL AS INTERNATIONAL ORGANIZATIONS, IS A KEY PRIORITY FOR RAINBOW RAILROAD.

Rainbow Railroad has worked as a leader in supporting LGBTQI+ persons experiencing forced displacement for over 15 years. Through this experience, it has become clear that establishing direct resettlement referral partnerships with safer states for LGBTQI+ persons would be transformative for our work. In recent years, we have engaged multiple governments of safer states. We continue to push governments to prioritize the needs of LGBTQI+ asylum seekers and Internally Displaced Persons (IDPs) by establishing a direct referral partnership with **us** to identify and reach this particularly vulnerable population.71

We focus on the needs of forcibly displaced LGBTQI+ persons experiencing persecution at every stage of their refugee journey. Where legal protections for LGBTQI+ people do not exist, and where countries actively persecute the community, people face unimaginable human rights violations including killings, torture, arbitrary detention and widespread discrimination. In recent years, we have seen an unsettling number of state-sponsored crackdowns, specifically targeting larger groups of LGBTQI+ persons and their allies. In these cases, human rights defenders and grassroots

organizations are lifelines to individuals at risk, and in so doing, often become victims of violence themselves. The result is an environment where the only option is to evacuate.

When LGBTQI+ people do flee across borders to neighboring countries, refugee camps are often dangerous places for them. For example, many LGBTQI+ Ugandans seek safety in Kenya in places such as the Kakuma Refugee camp. As detailed in our co-authored report on "The Challenges Facing LGBTQI+ Refugees In Kenya," LGBTQI+ displaced persons at Kakuma face food shortages, flooding, unsanitary and inadequate shelter and facilities, violence and threats of violence from others within the camp and from the surrounding area, few options to gain a livelihood, and the ongoing denial of their human rights to express their authentic gender identity and/or sexual orientation.⁷² LGBTQI+ asylum seekers can be barred from gaining refugee status determination, and state and civil society organizations that support refugees in these countries are often unresponsive or actively hostile to LGBTQI+ refugees.

While some people are able to flee, many factors prevent persecuted LGBTQI+ people from even escaping their country, leaving them internally displaced. Notably the same health and welfare and security forces of displacement identified in Section 1 are the very same limitations that make international travel particularly difficult for LGBTQI+ asylum seekers.

⁷¹ Read our report on three steps the Canadian government can take to provide more pathways to safety for LGBTQI+ Refugees here.

⁷² Read Rainbow Railroad's Kakuma report in partnership with the Organization for Refugee, Asylum & Migration (ORAM) he

Many LGBTQI+ people cannot turn to family for practical assistance, and lesbians and trans people may not be allowed to leave their homes without the support of male relatives. LGBTQI+ asylum seekers are systematically excluded from the labor market, severely limiting their ability to cover travel costs associated with escape. Trans women face a disproportionate risk of entrapment into sex trafficking. These individuals may face surveillance and threats from gangs, making the prospect of escape extremely difficult. In addition, trans people are also often unable to access travel documents that align with their gender, and trans, gender diverse and intersex people face heightened scrutiny at borders. Bisexual persons are often forced to conceal their identity in order to flee, and people who have family may be forced to flee without their children.⁷³ These are just some of the reasons LGBTQI+ internally displaced persons are particularly failed by the existing refugee protection apparatus.

In short, if protection policies are to reach the most vulnerable persons, Rainbow Railroad must be empowered to refer cases to governments. In 2021 our work with the Government of Canada evolved in two ways:

- 1) Establishing a refugee stream for human rights defenders (HRDs) with LGBTQI+ persons as a named priority group. In 2021, we provided concrete policy recommendations in our report Partnering with Rainbow Railroad: Three Asks of the Next Government of Canada; and
- 2) Partnering with the Government of Canada and Equitas on the Act Together for Inclusion Fund (ACTIF). Through this program we are working with six of our partners across two regions, Central South America and Sub-Saharan Africa, to help build local LGBTQI+ advocacy and asylum seeker support capacity, and develop alternative pathways to resettlement that do not rely on North American and European governments.

We have also deepened our engagement with the United States government. As referenced in this report, sweeping pandemic-era border restrictions, more commonly known as Title 42 saw significant harms for asylum seekers attempting to cross into the United States. Implemented in March 2020 due to escalating concerns about COVID-19, the public health order was used to limit asylum seekers from entering the United States over health concerns. Although initially enforced under the Trump administration, the Biden administration has largely maintained the policy despite criticisms from immigrant advocates. We have strongly condemned this policy since its implementation, including in panel conversations with international partners in March and June of 2021. We continue to work with Al Otro Lado, a bi-national advocacy and legal aid organization serving LGBTQI+ migrants, refugees and deportees in the United States and Mexico. We continue to support efforts to repeal Title 42.

Rainbow Railroad has also made policy recommendations to the U.S. Government with the release of Partnering with Rainbow Railroad: Three recommendations for U.S. Policy-makers.

Full implementation of the recommendations outlined in this document would represent major strides in the Biden Administration's memorandum on advancing the human rights of LGBTQI+ persons from around the world. The implementation of a direct referral partnership between the US State Department and Rainbow Railroad would allow us to get more LGBTQI+ asylum seekers to safety in the United States.

 73 Read Rainbow Railroad's report on The Impact of COVID-19 on Displaced LGBTQI+ Persons $\frac{1}{100}$

We have also taken on leadership roles in advocating for LGBTQI+ persons at the United Nations and other international fora. In June 2021, UNHCR and the Mandate of the UN Independent Expert on Protection Against Violence and Discrimination Based on SOGIE coconvened the 2021 Global Roundtable on Protection and Solutions for LGBTQI+ Persons in Forced Displacement. The event had cross-sector attendance from 650 participants and, in addition to opening and closing plenaries, included 13 working roundtable discussions. We led, moderated, and organized a number of these roundtables.

Rainbow Railroad was the lead international partner and curator at the Copenhagen 2021 Human Rights Forum, a three-day Human Rights Conference on global LGBTQI+

rights that brought together over 1,000 human rights defenders and activists. We advocated for the needs of forcibly displaced LGBTQI+ people, and co-organized and moderated the plenary session "The Landscape for LGBTI+ Refugees and Forced Migration - Global Issues and Solutions." This is part of our role as a leading organization in the international movement for LGBTQI+ equality and we are board members of the the Commonwealth Equality Network, the Dignity Network and the Canadian Rainbow Coalition for Refuge. We collaborate on an ongoing basis with multiple international organizations including the Equal Rights Coalition, the Council for Global Equality, Outright Action International, Human Rights Campaign, Stonewall UK and the Amsterdam Network.

This year, we will receive 10,000 requests for help from LGBTQI+ people all over the world, and the only way to reach them is to partner with governments directly. We operate through global partnership networks that provide ongoing monitoring in crisis-prone environments, and create pathways to safety when they occur. We will continue to advocate for the fact that direct referral partnerships with Rainbow Railroad are the best way to reach LGBTQI+ asylum seekers with the most urgent protection needs.



⁷⁵ As outlined in: Joseph R. Biden Jr., Memorandum on Advancing the Human Rights of Lesbian, Gay, Bisexual, Transgender, Queer, and Intersex Persons Around the World (Febuary 2021),

46 IV: Our Advocacy
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⁴ The Canadian Rainbow Coalition for Refuge is an umbrella organization of LGBTQI+ refugee resettlement organizations in Canada. Its steering committee consists of Calgary Rainbow Railroad Station (End of the Rainbow Foundation), Capital Rainbow Refuge, Metropolitan Community Church of Toronto, Rainbow Railroad (co-chair), Rainbow Refugee (co-chair), and the Rainbow Refugee Association of Halifax.

⁷⁶ UNHCR, Summary Conclusions: 2021 Global Roundtable on Protection and Solutions for LGBTIQ+ People in Forced Displacement (July 2021), https://www.unhcr.org/publications/bro-

chures/611e48144/2021-global-roundtable-protection-solutions-igbtiq-people-forced-displacement.html

77 Copenhagen 2021, The Copenhagen 2021 Human Rights Forum was an international LGBTI+ experience consisting of multiple high-level events and a broader program open to the public (n.d.)

[&]quot;Copenhagen 2021, The Copenhagen 2021 Human Rights Forum was an international LGB11+ experience consisting of multiple high-level events and a broader program open to the public (n.d. https://copenhagen2021.com/human-rights/

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Garv Moriarty

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Megan Murphy

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James Beach

Nick Braaten & Jason Kudrna

Thurston Bralczyk Peace and Love Fund

Barry Brandon & Friends * Douglas Braun-Harvey Joseph Brell Stephen Brockman Christopher Brown Russell Buehler Caleb Burson

Jess Cagle Matthew Caldwell Ben Cary & Friends 7 Anthony Carter & Kris Wiley Cassian Catanzaro

CBJ Play & Friends * Lukas Ceha Celheals & Friends * Steve Chadima

Hardy & Jason Chan Ivan Chavez Laura Cherny David Chlopecki Howard Clauser Anthony Clough Martin Cohen

The Stephen Colbert Americone Dream Fund

Mark Colclasure Kezia Colnick

Concentric Health Experience & Friends *

Daniel Conroy Mason Conway Morgan Cox Michael Daly Katherine Dent David Dotlich

The Doyle Dreiling & Jim Coakley Fund

Martin Duberman

USA

Ebx_erin & Friends * Steven Eiseman lan Klier Elder California Foundation Noah Kloor

Thea Ellis Alasdair Ewing Marc Fajer FaunAndGames & Friends*

Feed Communications Ltd Feldenkrais Festival David Fernandes Fiix Software

Lawrence Flamholtz Holly Flow Morgan Fong

Louis French-Los Jasmine Friedrich Pierre Frinault Dennis Frisman Fronds & Friends 3 Jeaniene Frost

Kenneth & Sue Fuirst Sid Gajjar Paul Gaskill

Genentech, Inc. & Employees * Golden Creative, LLC John Goodman Gooshlems & Friends * Goss Family Charitable Fund

Hollie Granato Denise Grech Howard Hahn Hannon Armstrong & Employees * Harbor Capital Advisors, Inc. Karen Haycox

Allan Heinberg The HER App † Telaireus Herrin Heydestineerea & Friends * Brent Holman-Gomez

Michael Horvat Michael Horvich

Eric Hsu & James Chambers Charitable Fund

Mari Irby

Christopher Jenkinson Jetpackmochi & Friends * Arthur Johnston & Pepe Peña Matthieu Jost

Cedric Karaoglan Charley Kearns

Michael Kinsley Kiva Microfunds KKSWEAT LLC & Friends * David Kleiman

Bruce Koff & Mitchell Channon

John G. Kroll Betsy LaBarge Mark LaChapelle Michael Layne

The Lehman-Stamm Family Fund

Esther Lem Stacy Levy Liquid IV

The Listening Party Festival & Friends *

John Livesey

Craig Loeber Charitable Fund Keiynan Lonsdale Chris Lorway & John Austin

David Lukofsky Julie Macrae Andrea Mann Salvatore Manzi Ernest March Mass Community Theatre Corp/Theatre at First

Mastercard Inc. Mayte Martinez Melissa Mauk Kelly McBride Richard McCune Dr. Susan McEwen-Fial The MeherBaba Fund Peter Mensch & Anita Britton

Mermaidroyal & Friends * Ellen Meyers John Miller Mark Miller John & Linda Mitchell Maria Mojica

> The Molson Coors Beverage Company & Employees * Monsterrpixels & Friends *

Morningstar Inc. Patrick Murphree Doug & Cynthia Nelson Peter Nelson New Relic & Employees *

Nicole Hollis Inc Maya Nigrosh

The Nordblom Family Foundation James Nutter & Philip Burgess Sean O'Connell Brian O'Donnell

Okkatiemae & Friends * Daniel Oliverio

USA

OPEN Pride * Orix Foundation Joseph Orseno

Alyson N. Owen-Craig M. Oliner Family Charitable Fund

Devan Pailet Paul Parks

Paws for a Cause & Friends* Pegasystems Inc.

Ralph Pellecchio James Pelletier Pfizer Inc. Puddnz & Friends * Ernest Pusateri Steven Randolph Raymond Rodriguez Derek Reed

John Reed Jonathan Reel Reiss/King Family Fund Dan Robbins

Matthew Robins Alan R. Rosenfield Samuel Rosenthal Rupakula-Soward Fund Marc Sanchez

Norman L. Sandfield Charitable Fund

Donald Schmidgall Candice Schrock Charles & Bea Schutz Jared Schwartz Mark Schnellbaecher Scott Family Foundation

Tim Shea Shirt Killer LLC David Shull Meggin Simon David Skeist Brandon Smith

Jeremy Smith & Family Fund

SoftBank

Kevin Sottak & Deborah Peyton-Sottak

Krystal-Jay Sowles Squidpie & Friends * Frank Stark Jon Taylor Steen John Steffens

Carl H. Stiehl

Stockman Family Fund Eric & Emily Strong

Sean Strub & Xavier Morales

Emily Su Dave Thorpe Roger Thran T-Mobile Jose Torres Jr. TraderZed & Friends * Robert L. Tulini Patrick Tubbs

Twingaymer & Friends * Ty_screams & Friends*

Robert Ulrich

Univar Solutions Inc. & Employees *

Karissa Van Baulen Jerre van den Bent

Paul T. Vesely & Vincent C. Dilauro Foundation

Amber Vojtecky Kelly Vye Andrew Wachtfogel Miles Walker Samuel Wallace Ray Wallach Timothy Warmath Michael Wasserman Doug Watkins & Friends * Mark Webster

Michelle Welch Harlan Widen Jason Williamson Erin Wolfe Christopher Wolz

Christian Yoder & Jonathan Miller

Monte Young Lori Zimmerman

David Zuckerman Family Trust Gift Fund

Anonymous (2)

STATEMENT OF OPERATIONS & NET ASSETS - CANADA

DONATIONS: \$4,637,588
FUNDRAISING EVENTS: \$78,266
GOVERNMENT ASSISTANCE: \$17,999
OTHER REVENUE: \$32,840

TOTAL REVENUE: \$4,766,693 CAD

 PROGRAMS:
 \$3,544,620

 FUNDRAISING:
 \$806,921

 ADMINISTRATION:
 \$306,399

TOTAL EXPENSES: \$4,660,960 CAD

EXCESS OF REVENUES \$105,753 CAD

For the year ended December 31, 2021

STATEMENT OF OPERATIONS & NET ASSETS - USA

DONATIONS: \$2,242,357
OTHER REVENUE: \$34,701

TOTAL REVENUE: \$2,277,058 USD

 PROGRAMS:
 \$1,762,276

 FUNDRAISING:
 \$97,083

 ADMINISTRATION:
 \$25,537

TOTAL EXPENSES: \$1,884,896 USD

EXCESS OF REVENUES OVER EXPENDITURES: \$392,162 USD

For the year ended December 31, 2021



RAINBOW RAILROAD STAFF

Kimahli Powell, LL.D (Hons) - Executive Director

Dane Bland - Director of Development & Communications

Rafale Chouinard - Director of Administration & Human Resources

Timothy Hutten - Director of Operations

Devon Matthews - Director of Programs

Nishin Nathwani - Senior Advisor

Michael Anderson - Senior Development Officer

Sandi Baker - Senior Accountant

Kathryn Busch - Development Officer

Efia Ector - Executive Assistant

Joselynn Crosby - Program Officer

Adriana Espinosa - Program Officer

Scott Ferguson - Senior Development Officer

Jordan Harding - Finance Officer

Gareth Henry - Senior Program Officer

Abby Jackman - Program Officer

Michelle Jung - Office Administrator

Kevin Lemieux - Development Officer

Paige MacLean - Program Officer

Aabyaz Mustafa - Program Officer

Maicel Neema - Program Officer

Emma Reid - Communications Officer

Kiana Reyes - Case Worker

Pax Santos - Program Manager

Monique Sereneo - Program Officer

Brittany Skerritt - Development Officer

Milo Stewart - Program Officer

Curtis Wackett - Program Officer

Lauren Young - Program Officer

Caleb Goodman, Chair

Bruce Koff, Vice-Chair

lan Gregoire, Treasurer

Anne-Marie Vanier, Secretary

Ann Rosenfield

Michael Murphy

David Dubrovsky

Karen Haycox

Krista Hill

John McNain

Al Ramsay

Andrew Swart

Bruce Koff, Chair

lan Gregoire, Treasurer

David Dubrovsky, Secretary

Karen Haycox



THANK YOU FOR ALL OF YOUR HELP

SETTLEMENT TEAMS

Day Settlement Team Ra
Team Capital One Team Ra

Team Glowing Hearts Team Indigo

Team Malaja Team New Start Team Rahim and Amir

Team Rainbow Routes

Team Three Team Uhuru

Team Sumayya

Team Umoja

Team Welcome Team York

Team YYZ

Team Z

PRO-BONO LAW SUPPORT

Arvin Afzali Yalda Kazemishirazi
Fareeha Aziz Rebeka Lauks
Michael Battista Rachel Levitsky
Isabelle Crew Abida Ludin

Catholic Crosscultural Services (CCS) Taaha Malik
Tatiana Emanuel Frances Marinic-Jaffer

Sara Gold McCarthy Tétrault LLP
Katelyn Gray Ciara McIlwaine
Sheela Gupta Solomon McKenszie
Abeer Iftikhar Katidja Moloo-Alam

Fareen Kassam Annie O'Dell

Kes Posgate
Debbe Rachlis
Anca Radu
Rashim Sharma
Amanda Smith Hatt
Sathyia Thillainathan

Lesley VanWynsberghe

Adrienne Woodyard

Erin O'Rourke

The 519

Agents of Good

AgentsC (Olumide Akerewusi and Tracy Deans)

George Antonopolous

Adrien Argentero

Salah Bachir & Jacob Yerex

Allison Baker Tarick Bedeir

Lawrence Bennett Blazing Agency **Human Rights Foundation Scarlett Bobo**

Randy Boissonnault

Chris Bolan

Laura Bonnett

James Booty

Christopher Brohman

BIII Caley & Dave Miller

Gunjan Chandok

Nick Chapman

Chris Cordingley

Deloitte

Anthony DeFilippis

Dignity Network Canada

Julie Dorf **Ted Durst**

Amina Dzhabrailov

Tracy Emsun Raasch & Aybars Emsun

Will Farmer John Flippen Alexa Fogel **DICK Foundation**

David France

Angelyn Francis

Hazem G

Stephen Gardner **Andrew Gillespie**

Rory Gissane

Glad Day Bookshop

Gital Gosai Peter Graham Rafael Grosso Rios

Doug Haldeman Michelle Hartlen

Mary Kate Heney Clara Hill

Garry Ho

Rami Hosein Larry Hughsam

Human Rights Campaign

Human Rights Watch

ILGA World (International Lesbian, Gay, Bisexual, Trans,

and Intersex Association)

Inside Out

Margaret James

Kevin Jennings & Jeff Davis

Tim Jones Diala K

Mark Kelly & Winston Griffith

Kena & Sanchia Doug Kerr Karim Ladak

Domenico Lanzara

Eric Lauzon

The Lead PR (Jeffrey Schneider & Seth Adam)

Lemon **Emma Lewzey Alex Lincoln** Justin LoPresti Zakiya Lord

Robin Lord Taylor & Richard DiBella

Winnie Luk Mickey MacIntyre **Major Tom**

Becca Manheimer Brendan Mason

Mohammad Mertaban

Joe McCormack Elton McDuffus Scott McNeill

Gia Metric John Miller

Julian Morris & Landon Ross

Michael Murphy **Navigator**

Aditi Nayak

Max Niedzwiecki & Albert Ruesga

Akshat Niranjan Simon Paluck The Points Guy Prime Produce NYC

Priyanka

Glenn Pushelberg & George Yabu **Rainbow Coalition for Refuge**

Reach Capabilities (Ross Slater & Wayne Smith)

Ann Rosenfield Maseeh Roshan lan Royer **Daniel Rozak**

Alex Sayde

Dawn Segura

Patrick Sessler

Alison Sharp (above in All Aboard)

Adam Sherkin Amy Sherwood Kevin Steen Sara Steenhouse

Rainbow Street Traction on Demand

Kevork Vahedjian

Glenna Waddle **Chris Wallace**

Timothy Warmath

Ryan White Eric Wright

Yabu Pushelberg's Philanthropy Committee

Mitch Young





401 Richmond Street West Suite 360, Toronto, ON M5V 3A8

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